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8 UNITED STATES DISTRICT COURT  
9 WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

10 ROBERT COHEN,

11 Plaintiff,

12 v.

13 SEAN BOYLE, LINDA HAYES; DAVID  
14 MILLER; ANDRE ZALOZH; THE  
15 CLARK COUNTY SHERIFF'S OFFICE,  
CLARK COUNTY WASHINGTON,  
AND CLARK REGIONAL  
EMERGENCY SERVICES AGENCY,

16 Defendants.  
17

CASE NO. 11-5491 RJB

ORDER ON DEFENDANTS ANDRE  
ZALOZH AND CRESA'S MOTION  
FOR SUMMARY JUDGMENT

18 This matter comes before the Court on Defendants Andrey Zalozh and Clark Regional  
19 Emergency Services Agency's ("CRESA") Motion for Summary Judgment. Dkt. 48. The Court  
20 has considered the pleadings filed in support of and in opposition to the motion and the file  
21 herein.

22 This civil rights case arises from a 9-1-1 call that Plaintiff was suicidal and the  
23 Defendants' subsequent visit to his home. Dkt. 1. Plaintiff alleges that Defendants violated his  
24

1 Fourth and Fourteenth Amendment rights and also makes claims under state law. Dkt. 1.

2 In the pending motion, Defendants Zalozh, a 9-1-1 dispatcher, and his employer CRESA,  
3 a municipal agency that provides dispatching services for Clark County, Washington, seek  
4 summary dismissal of Plaintiff's claims against them. Dkt. 48. For the reasons below, their  
5 motion should be granted.

## 6 I. FACTS AND PROCEDURAL HISTORY

### 7 A. RELEVANT FACTS

8 The facts and procedural history are contained in the April 16, 2012, Order on Plaintiff's  
9 Motion for Partial Summary Judgment (Dkt. 52, at 1-11) and are adopted here. For ease of  
10 reference, some of them will be repeated here.

11 Around 9:00 in the evening of May 30, 2010, CRESA dispatcher Andre  
12 Zalozh, and Defendant here, took a call on the 9-1-1 line. Dkts. 43-1, at 2 and 43-  
13 2, at 2. The caller was Plaintiff's son, Jon Cohen-Doyle. Dkt. 43-2, at 4. In the  
14 recorded conversation, Mr. Cohen-Doyle told dispatcher Zalozh that he called to  
15 talk with his father around five minutes ago, and his father said that he was going  
16 to kill himself. Dkt. 43-2, at 5. Dispatcher Zalozh asked him if Plaintiff had ever  
17 made threats in the past, and Mr. Cohen-Dolye responded, "[h]e's tried to do it  
18 before, yeah." Dkt. 43-2, at 5. Mr. Cohen-Dolye told dispatcher Zalozh that he  
19 "took pills and stuff" last time. Dkt. 43-2, at 5. Mr. Cohen-Dolye stated that he  
20 did not know if his dad had taken any pills that night. Dkt. 43-2, at 5. When  
21 asked if Plaintiff had any weapons in the house, Mr. Cohen-Dolye responded,  
22 "no." Dkt. 43-2, at 6. Dispatcher Zalozh asked, "did he make a specific threat  
23 tonight as to how he was going to do it?" Dkt. 43-2, at 7. Mr. Cohen-Dolye  
24 answered, "[h]e just told me that he was already - - he was already going to kill  
himself tonight." Dkt. 43-2, at 7.

In response to the call, dispatcher Zalozh sent members of the Clark County  
Sheriff's Office to Plaintiff's house. Dkt. 43-1, at 2. Defendant Deputies Sean  
Boyle and David Miller and Sergeant Linda Hayes responded. *Id.*

As Deputy Boyle was headed to Mr. Cohen's home, his understanding of the  
situation was that "the subject's son was calling and said he was going to kill  
himself." Dkt. 42-2, at 14. He also knew that "medication" was involved –  
"either the son told dispatch he said he took a bunch of pills or dispatch told us  
that [Plaintiff] said he had ingested some pills." Dkt. 42-2, at 118.

By the time he arrived, Deputy Miller was aware that there was "a third party  
complaint made by his son that [Plaintiff] was . . . threatening suicide by overdose  
of medications; that he had been drinking, that there were some dogs in the house;

1 and that he perhaps might somehow turn the dogs on us if we came into the  
house.” Dkt. 42-3, at 18.

2 Sgt. Hayes, a supervisor at the Clark County Sherriff’s office, felt that she  
3 should also respond. Dkt. 42-1, at 10. When she got to the house, she was aware  
4 that Plaintiff’s son called for help regarding his father’s potential suicide. Dkt.  
5 42-1, at 10. She knew that Plaintiff had attempted suicide in the past. Dkt. 24-1,  
6 at 27. Sgt. Hayes knew both Plaintiff and Plaintiff’s son due to her past work as a  
7 school resource officer. Dkt. 42-1, at 10, and 16-17. While she was a school  
8 resource officer, Sgt. Hayes spent time “hunting [Plaintiff’s son] down” after he  
9 had run away from home, and getting him to court, or wherever else he needed to  
10 go. Dkt. 42-1, at 16-17. She knew that Plaintiff’s son was “troubled” and would  
11 steal items from his father. Dkt. 42-1, at 16-17. Sgt. Hayes also felt that Plaintiff  
12 was “very sad” over his son’s behavior. Dkt. 42-1, at 17. She also felt that  
13 Plaintiff’s son was not dishonest with her. Dkt. 42-1, at 18. Sgt. Hayes knew that  
14 Plaintiff had dogs, and that the officers needed to be careful because of the dogs.  
15 Dkt. 42-1, at 24.

16 Once they arrived at the house, Sgt. Hayes stood by a tree in the front yard,  
17 Deputy Miller went to the front door, and Deputy Boyle opened the gate and went  
18 into the backyard. Dkts. 42-1, at 34, and 42-2, at 21. Plaintiff did not answer the  
19 officers’ knocks at his door. Dkt. 39-5, at 5. Dispatcher Zalozh states that “[a]t  
20 the direction of the responding deputies,” he called Plaintiff to relay information  
21 to the officers. Dkt. 43-1, at 2. While on the phone with Plaintiff, dispatcher  
22 Zalozh was also in radio contact with the responding deputies. Dkt. 43-2, at 3.

23 In the recorded conversation, dispatcher Zalozh told Plaintiff that he was 9-1-  
24 1 dispatch, and asked Plaintiff how he was doing. Dkt. 43-2, at 11. Plaintiff  
stated, “I’m doing miserably.” Dkt. 43-2, at 11. The recorded conversation  
proceeded:

MR. COHEN: I'm in my house, but don't send anybody.

DISPATCH: Okay. And are you by yourself?

MR. COHEN: I have my three dogs.

DISPATCH: Okay. All right. And why are you doing miserably, what's going  
on?

MR. COHEN: Oh, my son's a thief, a liar, a cheat, a no-good person. He's  
mentally ill. He needs lots of help.

....

DISPATCH: Uh-huh. Do you have any guns or knives with you right now?

....

Mr. COHEN: No. I don't believe in guns or knives.

DISPATCH: Okay. All right. I do have a few deputies outside. Can you come  
out and talk to them real quick?

MR. COHEN: No, I don't want to.

DISPATCH: Okay. Why not?

MR. COHEN: Because I would like to die.

DISPATCH: So how would you do that if you would do it?

MR. COHEN: Oh, I have lots of drugs.

DISPATCH: Okay. One moment. Okay? One moment.

1 MR. COHEN: Tell 'em not to come in. I've got three big dogs here. Not  
2 dangerous dogs, but three dogs who might get all excited if somebody came in.  
3 And I don't really care you know. My son probably called you, but, you know,  
4 he's the big problem. He's nothing worth any more life than me.

5 DISPATCH: Okay. Have you ever tried to commit suicide in the past?

6 MR. COHEN: I've tried.

7 DISPATCH: Okay.

8 MR. COHEN: I'm just drunk right now.

9 DISPATCH: How much have you had to drink?

10 MR. COHEN: A bottle of wine.

11 DISPATCH: Okay.

12 MR. COHEN: Tell 'em to -- to -- to go away.

13 DISPATCH: Okay. One moment.

14 MR. COHEN: You hear my dogs; they' re not happy.

15 DISPATCH: Would they attack officers or anything?

16 MR. COHEN: No.

17 DISPATCH: No?

18 MR. COHEN: No. They' re nice dogs. They'd jump up on 'em and they'd lick  
19 'em.

20 Dkt. 43-2, at 11-13. Dispatcher Zalozh states that when Plaintiff first told him he  
21 had "three big dogs here," he immediately relayed to the deputies that Mr. Cohen  
22 was "threatening you that he's going to release his dogs." Dkt. 43-1, at 2. He  
23 "interpreted Mr. Cohen's comments about his dogs as a threat to the deputies."  
24 Dkt. 43-1, at 2. Dispatcher Zalozh states that after Plaintiff told him the dogs  
would not attack the officers, he reported to the deputies that Mr. Cohen was now  
"saying the dogs are not harmful and they will jump and lick you." Dkt. 43-1, at  
2. Dispatcher Zalozh told the deputies that he could hear the dogs growling and  
"that they sounded aggressive" to him. Dkt. 43-1, at 2-3. The conversation  
between the Plaintiff and dispatcher Zalozh continued:

MR. COHEN: But tell 'em I don't want to go. I don't want to go to a psychiatric  
ward. I don't want anything like that. . . . It won't do any good, so there is no  
point.

. . . .

DISPATCH: Okay. Well, they just want to contact you and make sure that you  
are okay. It's not going to do great harm, you know, if you just open the door and  
just talk to them real - - -

MR. COHEN: No. They could arrest me and throw me in the psychiatric ward.  
Dkt. 43-2, at 14. Sgt. Hayes states that at this point, she felt there was a mental  
health emergency. Dkt. 42-1, at 28. She knew Plaintiff was inebriated and felt  
"he could have ingested anything." Dkt. 42-1, at 28. Sgt. Hayes, in response to  
hearing that Plaintiff refused to come to the door, testified that she "used a ruse  
saying 'come to the door or we'll have to break down his door.'" Dkt. 42-1, at  
43. Dispatcher Zalozh followed her directive and told Mr. Cohen the deputies  
will "'break down his front door' if they have to." Dkt. 43-1, at 3. The transcript  
of the recorded call states:

VOICE: (Inaudible) we will break down his front door.

1 MR. COHEN: And I don't want 'em to do that because I am not crazy.

2 DISPATCH: Okay. Robert, they will contact you whether you like it or not, so  
3 we can do it, like, peacefully where you come out and talk to them or they will  
4 just break your door and they will talk to you. But either way, they have to talk to  
5 you in person. So it's going to be a lot more expensive for you if they would have  
6 to break down your door.

MR. COHEN: All right. I'll go talk to them.

DISPATCH: You'll go talk to them?

MR. COHEN: Yes. . . I can barely walk.

Dkt. 43-2, at 13-15.

7 Dkt. 52, at 2-6. Dispatcher Zalozh then says, "Okay. I'll stay with you on the phone and I'll tell  
8 'em you're coming and they'll wait for you. Just take your time. Okay?" Dkt. 39-1, at 45. Mr.  
9 Cohen states, "All right. All right. All right. All right. Be quiet. Do not touch my dogs.  
10 (Inaudibles) They like people." Dkt. 39-1, at 45. Dispatcher Zalozh states that at that point, it  
11 sounded like Mr. Cohen was talking with deputies at his doorway, and so disconnected from the  
12 call. Dkt. 43-1, at 3. Plaintiff states that the recording sounds like it "suddenly cuts off." Dkt.  
13 58.

14 Plaintiff, the non-moving party, alleges that the details of what happen next are in  
15 dispute. In any event, what is not in dispute is that the officers entered his home, a struggle  
16 ensued, one of Plaintiff's dogs was shot, and Plaintiff was taken into custody for a mental health  
17 evaluation. Dkt. 44. He was eventually released. *Id.*

18 On August 18, 2010, Plaintiff's investigator requested, on his behalf, all 9-1-1 tapes and  
19 radio audio tapes between the Clark County Sheriff's Office and CRESA relating to the May 30,  
20 2010 incident. Dkt. 59-7, at 2-3. On September 9, 2010, the investigator inquired about the  
21 request. *Id.* CRESA allegedly responded that, "[i]ncoming calls we keep for 180 days and radio  
22 traffic for 90 days," and that "the system automatically deletes the recordings." *Id.* So,  
23 according to Plaintiff, CRESA's 90-day retention period had not expired when he originally  
24 made his request, but on or after August 23, 2010, CRESA destroyed the relevant radio calls. *Id.*

1     **B. PROCEDURAL HISTORY**

2     On June 28, 2011, Plaintiff filed this case. Dkt. 1. In his Amended Complaint, he makes  
3 claims against the individual Defendants pursuant to 42 U.S.C. § 1983 for violation of his rights  
4 under the Fourth and Fourteenth Amendments to the U.S. Constitution, including for “the  
5 warrantless entry into his home, the unreasonable seizure of his person and effects (companion  
6 dog), use of excessive force, and his arrest and detention without probable cause.” Dkt. 28, at  
7 13. He makes claims against the Clark County Sherriff’s Office for violation of his rights  
8 against unreasonable searches and seizures under the Fourth and Fourteenth Amendments to the  
9 U.S. Constitution. *Id.* Plaintiff additionally makes claims for outrage, violations of  
10 Washington’s Public Records Act, RCW 42.46 *et. seq.*, and for “destruction of evidence.” Dkt.  
11 28, at 13-14. Plaintiff seeks damages, injunctive relief, attorneys’ fees, and costs. Dkt. 28, at 14-  
12 15.

13     Plaintiff’s Motion for Partial Summary Judgment on his Fourth Amendment claims for the  
14 officers’ warrantless entry into his home and his seizure for a mental health evaluation was  
15 denied because Plaintiff failed to show that there were no material issues in dispute and that he  
16 was entitled to a judgment as a matter of law. Dkt. 52.

17     Discovery is being conducted. Dkt. 61. Trial is set to begin on August 20, 2012. Dkt. 21.

18     **C. PENDING MOTION**

19     In the pending motion, dispatcher Zalozh and CRESA move for summary dismissal of  
20 Plaintiffs’ claims arguing that: 1) dispatcher Zalozh is entitled to qualified immunity as to  
21 Plaintiff’s Fourth Amendment claims for entering his home without a warrant or legal cause, the  
22 unreasonable seizure of his person and effects (companion dog), use of excessive force, and  
23 arrest and detention without probable cause; 2) the claim for outrage asserted against both  
24

1 dispatcher Zalozh and CRESA should be dismissed because dispatcher Zalozh's alleged conduct  
2 was not "extreme or outrageous;" and 3) Washington does not recognize a cause of action for  
3 damages for alleged destruction of evidence and so that claim should be dismissed. Dkts. 48 and  
4 62.

5 Plaintiff does not oppose the motion regarding his claims against dispatcher Zalozh and  
6 CRESA for excessive force and outrage so long as the Defendant officers do not assert that  
7 dispatcher Zalozh's "fabricated threat" that Plaintiff would direct his dogs to attack them,  
8 "increased their perceived risk to officer safety." Dkt. 58, at 11-12. Accordingly, those claims  
9 should be dismissed.

10 Plaintiff opposes the motion regarding his remaining Fourth Amendment claims arguing that:  
11 1) the Court has ruled that there are issues of fact that preclude summary judgment as to whether  
12 his consent to allow the officers into his home was valid, 2) dispatcher Zalozh participated in the  
13 entry and seizure of Plaintiff by communicating the threat on the phone, 3) dispatcher Zalozh  
14 caused the unconstitutional entry by providing incomplete information to the officers, 4) the  
15 Defendants do not claim that he was in immediate need of assistance, and Plaintiff's evidence  
16 shows that he was not, and so 5) dispatcher Zalozh is not entitled to qualified immunity on the  
17 remaining Fourth Amendment claims. Dkt. 58. Plaintiff argues that his claim for negligent  
18 destruction of 9-1-1 recordings should not be dismissed. *Id.*

#### 19 **D. ORGANIZATION OF OPINION**

20 This opinion will first address the motion to summarily dismiss Plaintiff's Fourth  
21 Amendment claim, asserted against dispatcher Zalozh, and then will address the spoliation of  
22 evidence claim asserted against CRESA.  
23  
24

## II. DISCUSSION

### A. SUMMARY JUDGMENT STANDARD

Summary judgment is proper only if the pleadings, the discovery and disclosure materials on file, and any affidavits show that there is no genuine issue as to any material fact and that the movant is entitled to judgment as a matter of law. Fed. R. Civ. P. 56(c). The moving party is entitled to judgment as a matter of law when the nonmoving party fails to make a sufficient showing on an essential element of a claim in the case on which the nonmoving party has the burden of proof. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1985). There is no genuine issue of fact for trial where the record, taken as a whole, could not lead a rational trier of fact to find for the non moving party. *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 586 (1986)(nonmoving party must present specific, significant probative evidence, not simply “some metaphysical doubt.”). *See also* Fed. R. Civ. P. 56(e). Conversely, a genuine dispute over a material fact exists if there is sufficient evidence supporting the claimed factual dispute, requiring a judge or jury to resolve the differing versions of the truth. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 253 (1986); *T.W. Elec. Service Inc. v. Pacific Electrical Contractors Association*, 809 F.2d 626, 630 (9th Cir. 1987).

The determination of the existence of a material fact is often a close question. The court must consider the substantive evidentiary burden that the nonmoving party must meet at trial – e.g., a preponderance of the evidence in most civil cases. *Anderson*, 477 U.S. at 254, *T.W. Elect. Service Inc.*, 809 F.2d at 630. The court must resolve any factual issues of controversy in favor of the nonmoving party only when the facts specifically attested by that party contradict facts specifically attested by the moving party. The nonmoving party may not merely state that it will discredit the moving party’s evidence at trial, in the hopes that evidence can be developed at trial



1 to support the claim. *T.W. Elect. Service Inc.*, 809 F.2d at 630 (relying on *Anderson, supra*).  
2 Conclusory, non specific statements in affidavits are not sufficient, and “missing facts” will not  
3 be “presumed.” *Lujan v. National Wildlife Federation*, 497 U.S. 871, 888-89 (1990).

4 **B. FOURTH AMENDMENT CLAIMS ASSERTED AGAINST DISPATCHER**  
5 **ZALOZH UNDER § 1983 AND QUALIFIED IMMUNITY**

6 In order to state a claim under 42 U.S.C. § 1983, a complaint must allege that (1) the  
7 conduct complained of was committed by a person acting under color of state law, and that (2)  
8 the conduct deprived a person of a right, privilege, or immunity secured by the Constitution or  
9 laws of the United States. *Parratt v. Taylor*, 451 U.S. 527, 535 (1981), *overruled on other*  
10 *grounds, Daniels v. Williams*, 474 U.S. 327 (1986). Section 1983 is the appropriate avenue to  
11 remedy an alleged wrong only if both of these elements are present. *Haygood v. Younger*, 769  
12 F.2d 1350, 1354 (9th Cir. 1985), *cert. denied*, 478 U.S. 1020 (1986).

13 Defendants in a Section 1983 action are entitled to qualified immunity from damages for  
14 civil liability if their conduct does not violate clearly established statutory or constitutional rights  
15 of which a reasonable person would have known. *Pearson v. Callahan*, 129 S.Ct. 808, 815  
16 (2009) (quoting *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982)). Qualified immunity balances  
17 two important interests: the need to hold public officials accountable when they exercise power  
18 irresponsibly and the need to shield officials from harassment, distraction, and liability when  
19 they perform their duties reasonably. *Harlow v. Fitzgerald*, 457 U.S. at 815. The existence of  
20 qualified immunity generally turns on the objective reasonableness of the actions, without regard  
21 to the knowledge or subjective intent of the particular official. *Id.* at 819. Whether a reasonable  
22 officer could have believed his or her conduct was proper is a question of law for the court and  
23 should be determined at the earliest possible point in the litigation. *Act Up!/Portland v. Bagley*,  
24 988 F.2d 868, 872-73 (9th Cir. 1993).

1 In analyzing a qualified immunity defense, the Court determines: (1) whether a  
2 constitutional right would have been violated on the facts alleged, taken in the light most  
3 favorable to the party asserting the injury; and (2) whether the right was clearly established when  
4 viewed in the specific context of the case. *Saucier v. Katz*, 121 S.Ct. 2151, 2156 (2001). “The  
5 relevant dispositive inquiry in determining whether a right is clearly established is whether it  
6 would be clear to a reasonable officer that his conduct was unlawful in the situation he  
7 confronted.” *Id.* While the sequence set forth in *Saucier* is often appropriate, it should no longer  
8 be regarded as mandatory. *Pearson v. Callahan*, at 129 S.Ct at 811. “The judges . . . should be  
9 permitted to exercise their sound discretion in deciding which of the two prongs of the qualified  
10 immunity analysis should be addressed first in light of the circumstances in the particular case at  
11 hand.” *Id.*

12 Plaintiff’s Motion for Partial Summary Judgment on his Fourth Amendment claims for  
13 warrantless entry and unreasonable seizure was denied because Plaintiff failed to show that there  
14 were no material issues in dispute and that he was entitled to a judgment as a matter of law. Dkt.  
15 52. Although the Plaintiff argues that the Court has held that summary judgment is precluded on  
16 these issues, the holding was that Plaintiff had not carried his burden and so could not be granted  
17 judgment summarily on his claim. *Id.* In an effort to fully consider the other Defendants’  
18 positions on these issues, for the purposes of this motion, the second prong in the *Saucier*  
19 analysis is useful in examining whether Plaintiff’s Fourth Amendment claims for the warrantless  
20 entry into his home and detention for a mental health evaluation, asserted against dispatcher  
21 Zalozh, should be dismissed.

22 1. *Relay of Threat and the Officers’ Subsequent Entry into the Home – Clearly*  
23 *Established Violation by Dispatcher Zalozh?*  
24

1       The Fourth Amendment to the U.S. Constitution guarantees, “[t]he right of the people to  
2 be secure in their persons, houses, papers, and effects, against unreasonable searches and  
3 seizures, shall not be violated, and no Warrants shall issue, but upon probable cause . . . .” “A  
4 warrantless entry into a home violates the Fourth Amendment unless an exception to the Fourth  
5 Amendment warrant requirement applies, such as emergency, exigency, or consent.” *Espinosa*  
6 *v. City and County of San Francisco*, 598 F.3d 528, 533 (9th Cir. 2010). The Fourth  
7 Amendment, however, “has drawn a firm line at the entrance to the house.” *Payton v. New York*,  
8 445 U.S. 573, 590 (1980).

9       Dispatcher Zalozh’s motion to summarily dismiss Plaintiff’s Fourth Amendment claims  
10 against him for the officers’ entry into the house should be granted. Plaintiff cites no authority  
11 establishing that it would be clear to a reasonable dispatcher that his conduct was unlawful in the  
12 situation with which Zalozh was confronted. *Saucier*, at 2156. Viewing the evidence in a light  
13 most favorable to Plaintiff, Plaintiff’s son called 9-1-1 and reported to dispatcher Zalozh that  
14 Plaintiff was threatening to do himself harm that night, and had attempted to do so in the past by  
15 taking pills. Dkt. 43-2, at 2-7. Dispatcher Zalozh sent officers to respond. Dkt. 43-1. He was in  
16 radio contact with the officers and, at the officers’ request, contacted Plaintiff by phone. Dkt.  
17 43-1. After Plaintiff told dispatcher Zalozh that he was “miserable,” dispatcher Zalozh told  
18 Plaintiff he had a few deputies outside and asked if Plaintiff would come out and talk with them.  
19 Dkt. 43-2, at 11-13. Plaintiff said “no,” and when asked “why?” Plaintiff stated “[b]ecause I  
20 would like to die.” *Id.* Dispatcher Zalozh then asked, “[s]o how would you do that if you would  
21 do it?” Plaintiff responded, “[o]h, I have lots of drugs.” *Id.* Plaintiff further acknowledged to  
22 Dispatcher Zalozh that he had tried to commit suicide in the past by taking pills and that he had  
23 consumed a bottle of wine that night. *Id.* At this point, Defendant Sgt. Linda Hayes states that  
24

1 she felt there was a mental health emergency. Dkt. 42-1, at 28. She knew Plaintiff was  
2 inebriated and felt “he could have ingested anything.” Dkt. 42-1, at 28. Sgt. Hayes, in response  
3 to hearing that Plaintiff refused to come to the door, testified that she “used a ruse saying ‘come  
4 to the door or we’ll have to break down his door.’” Dkt. 42-1, at 43. Dispatcher Zalozh  
5 followed her directive and told Mr. Cohen the deputies will “‘break down his front door’ if they  
6 have to.” Dkt. 43-1, at 3. Plaintiff agreed to open the door, and when dispatcher Zalozh heard  
7 him talking with the officers at the door, he disconnected the call. Dkt. 43-1. It is undisputed  
8 that dispatcher Zalozh did not enter the house that night. He passed on the officers’ stated  
9 intention to force the door open. Even if the threat to break down the door was a hollow one,  
10 there is no evidence that dispatcher Zalozh knew that. Plaintiff maintains that it was dispatcher  
11 Zalozh’s role in the “ruse” that caused the later violations of his rights. Dkt. 58. Plaintiff,  
12 however, fails to acknowledge that “[i]n some circumstances, officers can obtain an invitation to  
13 enter a private place through a ruse in order to investigate criminal activity.” *U.S. v. Garcia*, 997  
14 F.2d 1273, 1280 (9th Cir. 1993)(citing *Lewis v. United States*, 385 U.S. 206, 211(1966)). For  
15 example, “[a]n officer may, consistent with the fourth amendment, conceal his or her identity to  
16 obtain an invitation to enter a suspect’s home.” *U.S. v. Bosse*, 898 F.2d 113, 115 (9th Cir. 1990);  
17 *but see United States v. Johnson*, 626 F.2d 753 (9th Cir.1980). The officer may not, however,  
18 acquire entry by “misrepresenting the scope, nature or purpose of a government investigation.”  
19 *Bosse*, at 115. There is no evidence that the dispatcher Zalozh or the officers misrepresented  
20 “the scope, nature or purpose” of their visit to Plaintiff’s home that night.

21 Further, there is no evidence that dispatcher Zalozh knew that the officers were going to  
22 enter the home. The officers’ relayed that they wanted to talk with Plaintiff to check on his  
23 mental health, something that could have been accomplished on the porch. Even assuming that  
24

1 he knew that the officers were going to enter the house, Dispatcher Zallozh argues that he is  
2 entitled to qualified immunity because it was objectively reasonable for him to believe that an  
3 emergency aid situation was presented. Dkts. 48 and 62.

4 “Under the emergency exception, an officer may enter a home without a warrant to  
5 investigate an emergency that threatens life or limb if the officer has objectively reasonable  
6 grounds to believe that an emergency exists and that his immediate response is needed.”  
7 *Espinosa*, at 534 (*internal citations omitted*). Derived from police officers' community  
8 caretaking function, this exception allows the police to enter a home when an emergency which  
9 threatens physical harm is presented. *Id.* The officer must have an objectively reasonable belief  
10 that the circumstances justify entry. *Id.*

11 Even assuming that as a dispatcher he was an “active participant” in the officers’  
12 warrantless entry, Dispatcher Zallozh’s motion for summary dismissal of Plaintiff’s Fourth  
13 Amendment claim against him for the entry into his home that night should be granted. Plaintiff  
14 has failed to point to any authority which would give dispatcher Zallozh “fair warning” that his  
15 role in the officers’ entry into the home violated Plaintiff’s clearly established rights considering  
16 the events of the evening. *Torres v. City of Madera*, 648 F.3d 1119, 1129 (9th Cir. 2011). As  
17 above, dispatcher Zallozh was unaware what, if any, pills, in addition to a bottle of wine, Plaintiff  
18 had consumed. If he had taken pills, dispatcher Zallozh did not know how long they would take  
19 to effect Plaintiff or what kind of symptoms he would have. Dispatcher Zallozh was not present  
20 at the scene to observe Plaintiff’s demeanor. To the extent that he was connected with the  
21 officers’ decision to enter the home, a reasonable dispatcher in his place would have had “an  
22 objectively reasonable belief that the circumstances justify entry.” *Espinosa*, at 534.

1 This holding does not conflict with the April 16, 2012, Order on Plaintiff's Partial Motion  
2 for Summary Judgment. Dkt. 52. The prior order held that Plaintiff failed to carry his burden to  
3 show that "there are no issues of fact as to whether there was an emergency situation" and that he  
4 was entitled to a judgment as a matter of law. Dkt. 52, at 17-19. In so far as the entry into the  
5 home is concerned, Plaintiff's Fourth Amendment claim against dispatcher Zalozh should be  
6 dismissed because he has qualified immunity.

7 2. *Seizure of Plaintiff – Clearly Established Violation by Dispatcher Zalozh?*

8 Dispatcher Zalozh's motion to summarily dismiss Plaintiff's Fourth Amendment claim  
9 for his seizure and detention for a mental health evaluation should be granted. As stated in the  
10 April 16, 2012, Order,

11 Under Washington law, a police officer has, 'the authority to take a person  
12 to a hospital for mental evaluation upon 'reasonable cause to believe that such  
13 person is suffering from a mental disorder and presents an imminent likelihood of  
14 serious harm or is in imminent danger because of being gravely disabled.'"  
15 *Luchtel v. Hagemann*, 623 F.3d 975, 979 (9th Cir. 2010)(quoting RCW  
16 71.05.150(4)).

17 In *Luchtel*, the Ninth Circuit found that police officers had reasonable  
18 cause to take a woman to the hospital for a mental health evaluation, and affirmed  
19 the district court's dismissal of her Fourth Amendment claim. *Id.* In that case,  
20 calls to 9-1-1 reported that she was hiding under a car with her son, outside  
21 screaming that someone was going to kill her, and that she was going to kill  
22 herself. *Id.* When the officers arrived, they learned that she was on drugs and was  
23 hiding at a neighbor's house. *Id.* Once they made contact with her, she made  
24 paranoid comments and attempted to use the neighbor as a human shield. *Id.*  
Dkt. 52. While not as extreme as the woman in *Luchtel*, even when viewed in a light most  
favorable to Plaintiff, Dispatcher Zalozh had "reasonable cause to believe" that Plaintiff was  
suffering from a "mental disorder" and presented "an imminent likelihood of serious harm" or  
was in "imminent danger because of being gravely disabled" (*Luchtel*, at 979) considering the  
situation. This is particularly true as to dispatcher Zalozh because he was not present on the  
scene. (In Response to the Plaintiff's motion for partial summary judgment, the Defendant

1 officers argued that, in part, Plaintiff's demeanor once they were in the house made them think  
2 that he needed to be assessed by medical health professionals.) The above analysis regarding  
3 whether the situation was an emergency applies. Considering all the circumstances, the Fourth  
4 Amendment claim against dispatcher Zallozh, regarding the seizure of Plaintiff for a mental  
5 health evaluation, should be dismissed because dispatcher Zallozh is entitled to qualified  
6 immunity.

7 3. *Conclusion*

8 Plaintiff's Fourth Amendment claims against dispatcher Zallozh should be dismissed.  
9 Plaintiff has agreed to dismissal of the excessive force claim as against dispatcher Zallozh.  
10 Dispatcher Zallozh is entitled to qualified immunity for his passing on the officers' stated  
11 intention to break down the door, for dispatcher Zallozh's role in the officers' decision to enter  
12 Plaintiff's home that night, and for dispatcher Zallozh's role in the officers' decision to detain  
13 Plaintiff for a mental health evaluation. Dispatcher Zallozh's motion should be granted.

14 **C. STATE CLAIM FOR DAMAGES FOR THE DESTRUCTION OF 9-1-1**  
15 **RECORDINGS ASSERTED AGAINST CRESA**

16 "Spoliation is defined as the intentional destruction of evidence." *Ripley v. Lanzer*, 152 Wn.  
17 App. 296 (2009).

18 Defendant CRESA's motion to dismiss Plaintiff's claim for the spoliation of evidence should  
19 be granted. CRESA does not dispute that it deleted the requested records. Plaintiff, however,  
20 has failed to point to any authority which supports his theory that this deletion of records is a  
21 recognized claim in Washington state for damages. In Washington,

22 [W]here relevant evidence which would properly be a part of a case is within the  
23 control of a party whose interests it would naturally be to produce it and he fails  
24 to do so, without satisfactory explanation, the only inference which the finder of  
fact may draw is that such evidence would be unfavorable to him.

1 *Pier 67, Inc. v. King County*, 89 Wash.2d 379, 385-86 (1977). To remedy spoliation the court  
2 may apply that rebuttable presumption. *See Marshall v. Bally's Pacwest, Inc.*, 94 Wn.App. 372,  
3 (1999). There is no claim remaining against CRESA or any of its employees to apply such a  
4 presumption. Moreover, Plaintiff offers no evidence of bad faith. The claim against CRESA for  
5 spoliation of evidence should be dismissed.

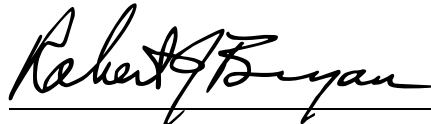
6 **III. ORDER**

7 Therefore, it is hereby **ORDERED** that:

- 8 • Defendants Andrey Zalozh and Clark Regional Emergency Services Agency's  
9 Motion for Summary Judgment (Dkt. 48) is **GRANTED**;
- 10 • Plaintiff's claims against those defendants are **DISMISSED**.

11 The Clerk is directed to send uncertified copies of this Order to all counsel of record and  
12 to any party appearing *pro se* at said party's last known address.

13 Dated this 18th day of May, 2012.

14 

15 ROBERT J. BRYAN  
16 United States District Judge  
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